

Central Florida Expressway Authority Multimodal Investment Assessment

Status Report and Update

CFX Board Presentation

Center for Urban Transportation Research, University of South Florida

September 8, 2016



Background

- 2040 Master Plan Update Expanded Role
- Investment policy for multi-modal investments
- CFX workshop December
- CUTR commissioned to assist

"How can a revenue authority funded with user fees, financially, or otherwise partner to further multimodal mobility without jeopardizing its long-term sustainability and maintain its commitment to customers, bondholders and the community?"







Study Elements

- Situational Analysis
- Develop Draft Project Criteria
- Plan Review Preliminary Project Identification
- Presentation of Findings and Final Report
 - Assist in new policy formulation by recommending a set of policy recommendations consistent with Board direction that comply with state statute; an evaluation of multimodal funding needs and potential projects; and, a suggested process for periodic review and evaluation of partnership opportunities.



Situational Analysis – Doc Review

- Statutes
- Board workshop December
- Work Plan- FY 2016- FY 2020
- CFX Investment Policy
- CFX Debt Policy
- Bond Counsel Transit Guidance Memorandum
- CFX Rating Agency Presentation Material
- Rating Agency Reports: Moody's; S&P; Fitch
- Wekiva Interlocal Agreement
- Amended and Restated Master Bond Resolution
- CFX Board Questionnaire Responses
 Valencia

- Survey Responses: Dashboard and Details
- CFX 2040 Visioning and Master Plan
- CFX General Traffic and Earnings Consultant's Annual Report
- CFX 5-Year Work Program
- Florida Transportation Commission Transportation Authority Monitoring and Oversight Report
- U.S. PIRG Report "A New Direction –
 Our Changing Relationship with
 Driving and the Implications for
 America's Future
- Toll Revenue Diversion Credit Perspective – Fitch Ratings
- Metropolitan Orlando 2040 Long Range Transportation Plan



Situational Analysis – Interviews

- CFX Executive Management
- Traffic and Revenue Consultant
- Financial Advisor
- Bond Counsel
- Regional MPO Executive Director
- LYNX Chief Executive Officer



Agency Reviews

- Types
 - Single facility
 - State toll agency
 - Reinvestment model
 - Multi-modal financier/ partnership
 - Agency own/ operate multi-modal



Toll Authority – Single **Facility** Model

Toll Authority **Expressway** Reinvest. Model

Toll **Authority** Multi-Modal **Financier** Partnership Model

Authority Own/ Operate Multimodal

State Toll Agency

Chesapeake Bay Bridge/Tunnel Peace Bridge

NTTA E-470 SRTA - Georgia **SANDAG**

MTA, Golden Gate, PANYNJ DRPA

Penn., Ohio, Kansas, Indiana

Pros

Single purpose Predicable costs No risk of revenue "diversion" Cons

Toll roads only Less responsive to community No leveraging opportunities

Pros

System Pledges Predicable costs **System Expansion** Minimal risk of revenue "diversion" Cons Toll roads only Little flexibility for

investment

Less responsive

Pros

Provide corridor relief Benefits toll customers Integrated corridor management & funding Increased partnership opportunities Cons Some risk to base

system funding

Pros

Provide multimodal benefit to region Additional funding source for transit deficits Cons

Debt rating concerns Limits reinvestment in base system Diversion risk increase

Pros

Statewide system coordination/planning Mature revenue steam

Cons

Targets for state budget balancing, not urban focused

Characteristics and Considerations

- **Population**
- **Population Density**
- **Modal Split**
- **System Maturity**
- Toll Transaction/ capita
- Transit Passenger Trips/capita

- Regional Value of Time
- Congested Peak Hour %
- Hours of Delay
- **Annual Congestion Cost**
- **Congestion Index**



Project Criteria

- Driven by:
 - Statute
 - Master Bond Resolution
 - Bond Counsel Advice
 - CFX Debt Policy
 - FDOT/ CFX Wekiva Agreement
 - CFX Board Concurrence/ Adoption



Observations, Early Findings

- Revenue authority model is regionally tailored
- Organizational structure can/ should evolve as region's needs evolve
- Recent trend seems to show spinning off economic development roles
- Total multi-modal integration models reserved for densely developed areas with no ability or appetite for additional highway capacity – mature urbanized areas
- Transit demand is high in areas with heavy multi-modal involvement



Observations, Early Findings

- Current CFX Work Program uses much of the financial capacity indicating an on-going need for expressways
- Strong regional sense for CFX to be more engaged in multimodal – wide spectrum of opinion on how best
- Several examples of trading revenue authority sustainability for short-term expediency
 - Sale of Asset
 - Mandatory Diversion
 - Direct Subsidy



Next Steps

- Discussions with:
 - MPOs MetroPlan, Polk, Lake-Sumter, River to Sea, and Space Coast
 - Transit agencies LYNX, SunRail, and Lake County
 - Higher Ed Institutions Seminole State College,
 University of Central Florida, Valencia College, and Lake-Sumter College



Schedule

	May	June	July	August	Sept	Oct	Nov
Situational Analysis							
Draft Project Criteria							
Plan Review							
Draft Report							
Final Report and Presentation							

